



HEALTH AND WELLBEING BOARD PAPER FORMAL PUBLIC MEETING

Report of: Sandie Buchan, Director of Strategy – Sheffield ICB,
Alexis Chappell, Director of Adult Health and Adult Social Care

Date: 30 March 2023

Subject: Sheffield’s Better Care Fund Progress Update

Author of Report: Martin Smith – Deputy Director Planning and Joint
Commissioning

Summary:

As part of the Health and Wellbeing Board’s statutory duty to encourage integrated working between commissioners, this Board has a role to oversee the strategic direction and performance of the BCF key performance indicators.

The 2022/23 Better Care Fund priorities and changes for Sheffield were discussed by the Health and Wellbeing Board in June 2022 but because the national guidance and policy framework had not yet been released final responsibility for approval of the BCF Plan was delegated to the Chair. The Plan was then approved by the Chair in September 2022, noted by the Adult Health and Social Care Policy Committee in November and approved by NHS England on 6 January 2023.

The BCF end of year template was published 20 March 2023 and is required to be completed and signed off by this Board by 23 May. The next scheduled meeting of this Board is on 29 June 2023 therefore it is requested that final responsibility for approval of the year end template is delegated to the Chair, Director of Adult Health and Adult Social Care, and ICB Director of Strategy.

The Better Care Fund plan aligns to all six of the commitments in the Adult Social Care strategy with two primary objectives:

1. Enable people to stay well, safe and independent at home for longer:

The Sheffield plan focuses on taking steps to enable person centred care which promotes independence and addresses health, social care and housing needs of people who are at risk of reduced independence, including at risk of admission to hospital or long-term residential care.

2. Provide the right care in the right place at the right time:

The Sheffield plan places emphasis upon ensuring people are discharged to the right place, at the right time, and with the right support that maximises their independence and leads to the best possible sustainable outcomes. This includes continued implementation of the High Impact Change Model for Transfers of Care, which is the basis of the Better Care Fund requirements around supporting discharge

The purpose of this paper is to provide the Health and Wellbeing Board with an update on:

- Performance against the agreed Better Care Fund Key Performance Indicators (KPI's);
- Update on the Section 75 for Better Care Fund Pooled budget for 2022/23 and BCF finance;
- Update on the governance to support joint working and Better Care Fund;
- Update on the requirements for the end of year report and timeline.

Questions for the Health and Wellbeing Board:

N/A

Recommendations for the Health and Wellbeing Board:

The Health and Wellbeing Board is asked to:

1. note the update on the Better Care Fund Performance;
2. note the Section 75 approval;
3. note the governance changes;
4. request that the Health and Wellbeing Chair, Director of Adult Health and Adult Social Care, and ICB Director of Strategy sign-off the BCF 2022-23 Year End Template before the next meeting in June 2023 to meet the national timeline.

Background Papers:

Sheffield Better Care Fund Plan:



Sheffield HWB.pdf

NHS England Letter on the Better Care Fund 2022-23:



BCF Approval Letter
Sheffield HWB Plan 20

Section 75 Agreement 2023/23 Sign-off:



Paper G - Section 75
Sign-off 2022-23.pdf

Working together with the NHS in Sheffield: Future Vision and Governance:



Working together
with the NHS in She

Signed Section 75 Deed of Variation 2022-23:



Signed S75 Deed of
Variation 2022-23 Sh

BCF 2022-23 Year End Template:



v1.0 BCF 2022-23
Year-end Template.xls

Discharge Improvement Update February 23:

[\(Public Pack\)Hospital Discharge and Urgent Care Delivery Plan Agenda Supplement for Adult Health and Social Care Policy Committee, 08/02/2023 10:00 \(sheffield.gov.uk\)](#)

Better Care Fund update to Adult Health and Social Care Policy Committee November 22:

[Draft Protocol for Cabinet Reports \(sheffield.gov.uk\)](#)

Adult Social Care Discharge Funding November 2022:



Sheffield Partnership
Board Update Regard

Adult Social Care Discharge Funding Paper – Sheffield Oversight Committee 26.01.23:



Paper D - Adult
Social Care Discharge

Which of the ambitions in the Health & Wellbeing Strategy does this help to deliver?

- **Living Well**
 - Everyone has access to a home that supports their health
- **Ageing Well**
 - Everyone has equitable access to care and support shaped around them
 - Everyone has the level of meaningful social contact that they want
 - Everyone lives the end of their life with dignity in the place of their choice

Who has contributed to this paper?

Both Sheffield ICB and the Local Authority have contributed to the production of this document.

BETTER CARE FUND PROGRESS UPDATE

1.0 SUMMARY

2.0 As part of the Health and Wellbeing Board's statutory duty to encourage integrated working between commissioners, the Board has a role to oversee the strategic direction and performance of the BCF key performance indicators. A year-end report on the impact of the Better Care Fund will be shared after March 2023 to include the final financial position and the full year metrics. This report contains the most recent performance information up to Quarter 3 2023.

3.0 HOW DOES THIS IMPACT ON HEALTH INEQUALITIES IN SHEFFIELD?

Local intelligence tells us that those with protected characteristics, people who belong to health inclusion groups and those living in the most deprived communities are disproportionate users of unplanned services. Our plans and metrics will impact positively on this as we focus on the underlying causes of this inequity. In particular our emphasis on neighbourhood approaches will enable a greater understanding of the needs of communities to allow services and interventions be tailored and personalised around those who most need them.

All decisions around service redesign, investment and resource prioritisation are taken to ensure full compliance with the Priorities and Operational Guidelines regarding health inequalities, as well as local authorities' priorities under the Equality Act and NHS actions in line with CORE20PLUS5.

3.1 Better Care Fund Metrics

The Better Care Fund plan was required to include stretching targets for improving outcomes against four metrics which are set nationally. The metrics are:

1. Proportion of older people still at home 91 days after discharge from hospital into reablement or rehabilitation (effectiveness of reablement)
2. Older adults whose long-term care needs are met by admission to residential or nursing care per 100,000 population (admissions to residential care homes)
3. Unplanned hospitalisation for chronic ambulatory care sensitive conditions (avoidable admissions to hospital for conditions that can typically be managed in a community setting)
4. Improving the proportion of people discharged home, based on data on discharge to their usual place of residence (discharge to usual place of residence)

3.2 Performance against metrics

The Sheffield Better Care Fund plan meets all national conditions and the current performance figures below show we are on track to meet 3 of the metrics. The Q1 and Q2 figures for unplanned admissions were slightly higher than plan and Q3 was under plan, it is expected that this metric will be on track for the year end report.

Proportion of older people still at home 91 days after discharge from hospital into reablement or rehabilitation (effectiveness of reablement)

		Q1 - Q3 rate
Proportion of older people still at home 91 days after discharge from hospital into reablement or rehabilitation (effectiveness of reablement)	Plan	80%
	Actual	83%
	Difference	3%

Sheffield is on track with this target through joint working with Sheffield Teaching Hospitals on timely discharges from hospital into reablement and intermediate care services and expanding our reablement capacity to support independence at home.

Older adults whose long-term care needs are met by admission to residential or nursing care

		Q1 - Q3 rate
Older adults whose long-term care needs are met by admission to residential or nursing care per 100,000 population (admissions to residential care homes)	Plan	686
	Actual	684
	Difference	-2

Sheffield is on track with this indicator and continue to review the appropriateness of every admission as part of the care reviews undertaken via Theme 4 On-Going Care. Sheffield teams are also increasing the number of planned reviews which will help prevent escalation of needs and admissions to care homes.

Unplanned Admissions

Unplanned hospitalisation for chronic ambulatory care sensitive conditions (avoidable admissions to hospital for conditions that can typically be managed in a community setting)		2022-23 Q1	2022-23 Q2	2022-23 Q3	YTD
	Plan		230	223	234
Actual		249	228	227	704
Difference		19	5	-7	17

The Better Care Fund Scheme 1 – People Keeping Well in their Local Community and scheme 2 - Active Support & Recovery are working collaboratively to support those with long term conditions in Sheffield. The performance of the metrics is achieved by through examples such as the community support workers aligned to Primary Care Networks working collaboratively to ensure people stay independent and support them to self-care through social prescribing. Other teams within the BCF plan include the health coaches and people keeping well teams who all work to ensure people access the right support at the right time in the community to prevent admission. When support is needed the Integrated Care Teams (inc. Community Nursing and therapy work together with primary care network teams to manage people at home. This team also provide the urgent community response if needed to keep people out of hospital and managed in the community if appropriate. The Page 15 support plan will impact on this metric.

Proportion of people discharged home

Improving the proportion of people discharged home, based on data on discharge to their usual place of residence (discharge to usual place of residence) %		2022-23 Q1	2022-23 Q2	2022-23 Q3	YTD
	Plan	98%	98%	98%	98%
	Actual	98%	98%	98%	98%
	Difference	0%	0%	0%	0

Sheffield is demonstrating a Home First approach shown through the current figures (98% of people going home). This has been possible through a number of BCF schemes including an expanded reablement capacity, grants to the VCS and MDT discharge teams. Our VCS partners under scheme 1 have supported a hospital to home model allowing a more holistic support offer when discharging people back home.

The multidisciplinary Transfer of Care team under scheme 2 includes nurses, discharge coordinator and social work support. they have a daily MDT meetings and huddles to ensure people are discharges to the most appropriate places. The new homecare re procurement will support this to continue and the discharge investment to the independent sector has improved the flow. The Hospital Discharge and Urgent Care Delivery Plan noted by the Adult Health and Social Care Policy Committee in February 2022 evidences our commitment to make discharge personal and demonstrates our focus on continuous improvement so that individuals can be discharged home from hospital when well.

3.3 Section 75 Agreement

As part of the national conditions for the Better Care Fund a plan for spending all funding elements in the BCF must be jointly agreed by the relevant local authority and ICB(s) and placed into a pooled fund, governed by an agreement under section 75 of the NHS Act 2006.

We can confirm that following the approval of the Better Care Fund Plan the Section 75 Agreement was updated to reflect the new BCF plan, our revised governance arrangements and the expanded scope of budgets approved by the Co-operative Executive in March 2022. The deed of variation to the updated Section 75 Agreement was sealed by Sheffield Council on 6th February and agreed at Partnership Board on 21st February 2023. The agreed Section 75 Agreement is compliant will the BCF National Conditions and all minimum contributions have been agreed.

3.4 BCF Finances

The breakdown of the BCF Spend is within the agreed Section 75 and is shown below showing the split of the contribution between Sheffield Council and Sheffield ICB. The Better Care Fund is £456,667 million and covers the provision of adult services only.

The Section 75 is larger at £1060,110 billion and includes both adults and children's services supporting the aim to holistically develop and improve individual outcomes and personal experience of Health and Social Care in Sheffield through our joined up and health and care approach locally.

Commissioning Intention Combined Budgets	Budget for 2022/23			NHS South Yorkshire ICB			Sheffield City Council		
	Within Current BCF	Added to S75	Total	Within Current BCF	Added to S75	Total	Within Current BCF	Added to S75	Total
In Scope	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's
Children and Young People	-	166,619	166,619	-	70,897	70,897	-	95,722	95,722
Ageing Well	64,507	14,366	78,873	49,312	9,683	58,995	15,195	4,682	19,878
All Age Mental Health	123,919	30,460	154,380	110,294	21,678	131,971	13,626	8,783	22,408
All Age Learning Disabilities	59,292	8,192	67,484	18,366	7,803	26,169	40,926	389	41,315
On-Going Care	127,872	11,579	139,451	58,252	2,429	60,682	69,619	9,150	78,769
Collaborative Working	-	5,116	5,116	-	959	959	-	4,156	4,156
Urgent and Emergency Care	72,629	123,645	196,274	72,629	123,574	196,203	-	71	71
Disability Facilities Grant	6,797	-	6,797	-	-	-	6,797	-	6,797
Total In Scope	455,017	359,976	814,993	308,853	237,023	545,876	146,164	122,953	269,117
Not in Scope of Commissioning Intentions	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's
Acute, Cancer and Public Health Services	814	433,494	434,307	-	430,416	430,416	814	3,078	3,891
Primary Care Prescribing	-	97,474	97,474	-	97,474	97,474	-	-	-
Primary Care/PCNs/Locality Teams	837	151,088	151,925	-	115,328	115,328	837	35,760	36,597
Total Not in Scope of Commissioning Intentions	1,651	682,056	683,706	-	643,218	643,218	1,651	38,838	40,488
Not proposed to be delegated	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's	£'000's
Not proposed to be delegated	-	18,079	18,079	-	5,424	5,424	-	23,503	23,503
Total Not Proposed to be Delegated	-	18,079	18,079	-	5,424	5,424	-	23,503	23,503
Total	456,667	1,060,110	1,516,777	308,853	874,817	1,183,670	147,814	185,293	333,107

3.4 Adult Social Care Discharge Fund

The Autumn Budget Statement on the 17 November 2022 included the announcement of a national ASC Discharge Fund in 2022/23 of £500m nationally. Additional information and limited guidance were then released to confirm local allocations to Sheffield Place of £5.6m, split £3.3m of the SYICB allocation and £2.3m directly allocated to Sheffield City Council. The process was discussed at the Sheffield Partnership Board in December 2022 and a list of schemes were agreed and a further update was provided on the 26 January 2023 at the Sheffield Oversight Committee.

At the Urgent and Emergency Care Flow Board 2 March 2023 it was reported that Sheffield are seeing an improved and more encouraging position in the reported discharge delays data and that the discharge funding has had a direct impact in helping boost capacity in several areas where Sheffield were reporting delays:

- Additional capacity in reablement support which has reduced the waits particularly in some high demand areas. This has included additional care management and social work capacity to review care packages at pace and following acute episodes which is having improved outcomes in both efficiencies and a reduced reliance or need for statutory support.
- The additional assessment capacity has improved flow in the backlog of assessment/Intermediate care settings which in turn releases commissioned support for admission from hospital. Over the last month 67 cases have been completed, and unallocated cases now reduced in number and the target by the end of March is all to be within the 28 day pathway
- Additional capacity in care at night and palliative care services, including the expansion of practical support and an additional 2 beds in St Luke's hospice.
- Additional support for family carers supporting relatives who are providing support with discharge plans.
- Dedicated care management and enhanced support for people requiring support with their mental health.
- Expanded Dementia support, including a dedicated occupational therapy to support people to return home, including support for admission avoidance and there will shortly be dedicated independent living co-ordinators working on the wards to support activities that will preserve physical and cognitive function
- Additional transport and support on the day of discharge is reducing risks of readmission, this has now been expanded and provides support with a wide range of practical tasks and has been extended to support other providers which is

relieving BAU capacity in home care contracts to enable additional discharges within framework capacity.

The paper on the Hospital Discharge and Urgent Care Delivery Plan noted by the Adult Health and Social Care Policy Committee in February 2022 notes how the funding was used as part of wider funding to support discharge and home first.

3.5 Revised governance arrangements

In October 2022, organisations within the Sheffield Health and Care Partnership agreed to establish a Framework to bring together different elements of governance in order to promote and enable the integration of services for the Sheffield population. The Framework is set out in the supporting documents to this paper.

4.0 WHAT NEEDS TO HAPPEN TO MAKE A DIFFERENCE IN THIS AREA?

The Better Care Fund plan and programmes are aligned to deliver the Shaping Sheffield vision of “Prevention, well-being and great care together”, acknowledging that housing and the local community are an important factor to achieving this ambition.

5.0 QUESTIONS FOR THE BOARD

N/A

6.0 RECOMMENDATIONS

The Health and Wellbeing Board is asked to:

1. note the update on the Better Care Fund Performance;
2. note the Section 75 approval;
3. note the governance changes;
4. request that the Health and Wellbeing Chair sign-off the BCF 2022-23 Year End Template before the next meeting in June 2023.